

The experience and dedication you deserve



# CITY OF HOLLYWOOD POLICE OFFICERS' RETIREMENT SYSTEM

ACTUARIAL VALUATION REPORT
AS OF
OCTOBER 1, 2018





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The experience and dedication you deserve

May 17, 2019

Board of Trustees of the City of Hollywood Police Officers' Retirement System 4205 Hollywood Blvd., Suite 4 Hollywood, Florida 33021

Dear Members of the Board:

This report presents the results of the actuarial valuation of the City of Hollywood Police Officers' Retirement System for the plan year beginning October 1, 2018. The purpose of this report is to provide a summary of the funded status of the plan as of October 1, 2018 and to determine the minimum required contribution amount for the 2019/2020 fiscal year. In addition, this report provides a record of any plan amendments or other plan changes affecting the financial status of the fund. Our calculations were prepared based on member data and financial information provided by the Retirement System.

#### **Summary of Valuation Results**

Generally, the Retirement System receives contributions from the City of Hollywood, the State of Florida and from active members. Currently, the State of Florida is withholding the System's premium tax distribution under Florida Statutes, Chapter 185 pending resolution of issues related to the Supplemental Distribution (i.e., 13<sup>th</sup> check). According to the State's October 2, 2015 letter, the distribution of premium tax moneys requires: 1) the prefunding of future 13<sup>th</sup> check distributions and 2) the City's lump sum payment to the System of the 13<sup>th</sup> check distributions made in 2014 and 2015. To meet the State of Florida requirement to pre-fund the Supplemental Distribution, a pre-funding method was established effective October 1, 2015. To estimate the future Supplemental Distributions, 1,000 100-year scenarios of returns were randomly generated based on the plan's capital market assumptions and asset allocations. Based on these return scenarios and the plan's projected liabilities for the closed employee group eligible for supplemental distributions and the plan's projected assets, an estimate of distributions and the present value of these distributions under each scenario was determined. The median present value of the 1,000 scenarios is used to estimate the increase in the plan's unfunded liability to fund all future supplemental distributions.



As stipulated in the letter from the State dated October 2, 2015, the City is also required to deposit a lump sum of \$4,104,375 for the 2014 and 2015 Supplemental Distribution payments for the premium tax distribution to be released. In determining the sources of contributions to the System for the 2019/2020 fiscal year we have assumed the City will make the required lump sum payment to the System and State distributions in the amount of \$1,541,166 will be available to offset the City's contribution requirement. If the State does not release the premium tax distributions we will have to adjust the City's contribution requirement.

The total required annual contribution for the 2019/2020 fiscal year from all sources including the required lump sum of \$4,104,375 noted in the State of Florida letter dated October 2, 2015 is \$33,229,193. The amount of the City contributions varies year to year. The member contributions are equal to 9.50% of payroll. Taking into account expected member contributions of \$2,142,147 and expected State contributions of \$1,541,166, the total required contribution from the City is \$29,545,880. The actual required City contribution will have to be adjusted depending on the actual State distribution in August 2019. The State is withholding Chapter 185 monies which amount to \$5,643,226. Once the City fully funds the System including the lump sum payment of \$4,104,375, the City can offset a future contribution amount by an additional \$5,643,226. In comparison, the required City contribution for the 2018/2019 fiscal year was \$23,497,852. The City's contribution requirement for the 2019/2020 fiscal year assumes the City is State compliant and will receive the State distribution to offset its contribution.

In determining the City's contribution requirement we have included interest to reflect our understanding that the City makes bi-weekly contributions throughout the fiscal year. In the table below we present the City's contribution requirements whether the City elects to pay the full amount on October 1, 2019 or in bi-weekly installments throughout the 2019/2020 fiscal year. Please note that the table below assumes the City will be State compliant.

City contribution payable October 1, 2019	\$28,494,857
Interest for bi-weekly payments during 2019/2020 fiscal year	\$1,051,023
City contribution payable in bi-weekly installments	\$29,545,880

The plan's unfunded liability was projected to be \$190,379,670 as of October 1, 2018, taking into account plan sponsor contributions of \$19,492,251 for the year ended September 30, 2018. The actual unfunded liability is \$244,607,603. The increase of \$54,227,933 in the unfunded liability is primarily due to an experience gain which reduced the unfunded liability by \$584,637, offset by a substantial plan amendment which restored elements of the pre October 1, 2011 benefit structure for members of the System who were employed on or before September 30, 2011 and benefit enhancements for members hired after September 30, 2011. The plan amendment increased the unfunded liability by \$54,812,570. The total increase in City contribution to amortize the unfunded liability is \$4,911,989. The unfunded liability attributed to the plan amendment is amortized according to the Board's funding policy over a 19 year period as a level percentage of payroll. The unfunded liability attributed to the actuarial gain is also amortized according to the Board's funding policy on level dollar basis over a 20 year period. Further discussion of the change in the City's unfunded liability contribution is shown in Table II. A summary of the amortization payments is presented in Table Vb.



The valuation is based on a series of actuarial assumptions, including an interest rate of 8% per year. Actuarial gains and losses result when the actual experience of the plan (such as asset return, pay increases, turnover, deaths, etc.) is different from that expected by the actuarial assumptions. The assumed mortality table is prescribed according to Florida Statutes 112.63 (f). The assumed discount rate is a prescribed assumption defined by Actuarial Standards of Practice No. 27, as it is set by the Board. The actuary has not been unable to judge the reasonableness of the assumption without performing a substantial amount of additional work beyond the scope of the assignment.

Based on the Board's adopted funding policy, amortization bases established prior to October 1, 2017, are amortized as a level percentage of payroll. Amortization bases established on or after October 1, 2017 are amortized using a level dollar approach. In addition, the Board chose to amortize the unfunded liability base established on October 1, 2018 due to the plan amendment as a level percentage of payroll.

The plan amendment mentioned above provides different levels of benefits based on member groups as follows:

- **Group 1 Restored Members** Members currently employed who were hired on or before September 30, 2011 and will reach their normal retirement date (age 50 or 22 years of service) on or before September 30, 2020.
- Group 2 Restored Members Members currently employed who were hired on or before September 30, 2011 and will reach their normal retirement date (age 50 or 22 years of service) after September 30, 2020.
- **Group 3 Members** Members hired after September 30, 2011.

A summary of the results of the valuation and the contribution requirements is presented in Table I. Additional disclosure information can be found in Table III. The disclosure information required by Chapter 112, Florida Statutes, is presented in Table Va. Tables VII and X provide information about the fund's assets and historical contributions. Table VIc provides an asset reconciliation between October 1, 2017 and October 1, 2018. Table VIa provides a breakdown of the fund assets by investment type and the calculation of the actuarial value of assets. Tables VIIa, VIIb, and VIII provide a historical record of the growth, expenses, revenues, annual returns and contributions of the fund. Tables IXa through IXe provide a variety of useful information concerning the participant population. The assumptions and methods used in the valuation are outlined in Table XI. Provisions of the plan are set forth in Table XII.

The actuarial computations presented in this report are to be used for determining the contributions necessary to fund the Plan and provide information required to be disclosed by the State of Florida under Chapter 112. The funding calculations have been made on a basis consistent with our understanding of the Plan's funding requirements and goals. Determinations for purposes other than meeting these requirements may be significantly different from the results contained in this report. The interest rate used for determining liabilities is based on the expected return on assets. Therefore, liability amounts in this report cannot be used to assess a settlement of the obligation.



This actuarial valuation was prepared and completed by me or under my direct supervision and I acknowledge responsibility for the results. To the best of my knowledge, the results are complete and accurate and, in my opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise taken into account in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Future actuarial results may differ significantly from the current results presented in this report due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; increases or decreased expected as part of the natural operation of the methodology used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status); and changes in plan provisions or applicable law. Since the potential impact of such factors is outside the scope of a normal annual actuarial valuation, an analysis of the range of results is not presented herein.

Respectfully submitted,

Todd B. Green, ASA, FCA, MAAA Principal and Consulting Actuary

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TBG/MRT:jnw

Micki R. Taylor, ASA, EA, FCA, MAAA Consulting Actuary

Enrolled Actuary No. 17-5975



	As of	As of
	October 1, 2017	October 1, 2018
1. Number of Members		
a. Active Members (including RPRB)	284	251
b. Deferred Vested Members	10	10
c. Retired Members:		
i. Members in DROP	13	39
ii. Non-disabled	293	296
iii. Disabled	26	25
iv. Beneficiaries	34	34
v. Sub-total	366	394
d. Total Members	660	655
2. Total Annual Compensation	\$23,585,094	\$21,786,392
3. Total Projected Payroll	\$24,410,572	\$22,548,916
4. Total Retired Member Benefits	\$22,451,307	\$25,305,550
5. Derivation of Normal Cost		
a. Present Value of Future Benefits	\$441,814,471	505,024,610
b. Present Value of Future Normal Cost	(\$50,624,643)	(\$47,580,680)
City Portion	(\$30,615,681)	(\$31,017,438)
Member Portion	(\$20,008,962)	(\$16,563,242)
c. Actuarial Accrued Liability (AAL)	\$391,189,828	457,443,930
d. Actuarial Value of Assets	(\$199,551,350) 1	(\$212,836,327)
e. Unfunded Accrued Liability (c. + d.)	\$191,638,478	\$244,607,603
f. Normal Cost with Interest	\$5,062,784	\$6,546,203
g. Payment to Amortize Unfunded Liability	\$16,215,603	\$21,127,592
h. Administrative Expenses	\$400,000	\$400,000
i. Bi-weekly Interest Adjustment	\$811,593	\$1,051,023
j. Total $(f. + g. + h. + i.)$	\$22,489,980	\$29,124,818
6. Expected City Contributions Fiscal Year	2018/2019	2019/2020
a. Total Required Contribution (5.j above)	\$22,489,980	\$29,124,818
b. Lump Sum Payment of 2014 & 2015 Supp. Dist.	\$4,104,375	\$4,104,375
c. Expected Member Contributions	(\$1,678,453)	(2,142,147)
d. Expected Chapter 185 Monies for Current Year	(\$1,418,050) <sup>2</sup>	(\$1,541,166)
e. Expected City Contribution (a. + b. + c. + d.)	\$23,497,852	\$29,545,880

<sup>&</sup>lt;sup>1</sup> The actuarial value of assets includes a City contribution receivable of \$4,104,375, which represents a lump sum payment for the 2014 and 2015 Supplemental Distributions.

Receipt of the premium tax distribution assumes the City will make a lump sum payment of \$4,104,375 to the System as required by the State of Florida in the letter dated October 2, 2015.



## **GAIN AND LOSS ANALYSIS**

TABLE II

1,638,478
3,409,310
5,603,823
9,492,251)
\$779,690)
\$0 4,812,570 \$0 \$584,637) 1,227,933

- 7. Total Current Unfunded Actuarial Accrued Liability as of October 1, 2018 \$244,607,603 (1. + 2. + 3. + 4. + 5. + 6.)
- 8. Items Affecting Calculation of Accrued Liability
  - a. Plan provisions reflected in the unfunded accrued liability (see Table XIIa)
  - b. Plan amendments reflected in item 6.b. above (see Table XIIb)
  - c. Actuarial assumptions and methods used to determine actuarial accrued liability and normal cost (see Table XIa)
  - d. Changes in actuarial assumptions and methods reflected in items 6.a. and 6.c. above (see Table XIb)





(CONTINUED)

# 9. Actual Unfunded Accrued Liability (UAL) Payment as of October 1, 2017 Valuation:

\$16,215,603

# 10. Changes in UAL Payment Due to Actuarial (Gains)/Losses

## During the 2017/2018 Plan Year:

a. Due to Salary	(\$8,965)
b. Due to Investment Performance	(281,104)
c. Due to Turnover/Mortality	224,370
d. Due to New Retirements	(13,233)
e. Due to Data/Service Adjustments	12,884
f. Due to Timing of DROP Retiree COLAs	2,674
g. Due to Timing of Employer Contributions	(38,121)
h. Due to Expected Payroll Growth	561,652
i. Due to New Members	3,829
j. Due to Supplemental Distribution	0
k. Total	\$463,986

## 11. Other Changes in UAL Payment During the 2017/2018 Plan Year:

a. Assumption and method changes	\$0	
b. Plan changes	4,448,003	
c. Total change		\$4,448,003

# 12. Unfunded Accrued Liability Payment as of October 1, 2018 Valuation:

\$21,127,592

#### 13. Comments on Change in Unfunded Accrued Liability Contribution Payment:

<u>Salary/Service</u>: Average salary increase of 5.8% compared to expected increases of 5.6%.

<u>Investment Performance:</u> 9.43% actual vs. 8.0% expected return on the actuarial value of assets

<u>Turnover:</u> Net effect on the valuation liabilities of actual deaths, terminations of employment and disabilities different from what was anticipated in the aggregate by the assumptions related to those events.

<u>New retirements:</u> Net effect of differences in expected vs. actual numbers of, and benefits for, new retirements and refund of employee contributions.

<u>Data/Service Adjustments:</u> Effect of service adjustments for service purchases and other data adjustments.

<u>Timing of DROP Retiree COLAs:</u> Effect of COLA beginning earlier than 8-year deferral period for members leaving DROP and timing of COLAs.

<u>Payroll Growth:</u> 3.5% annual increase in amortization payment according to amortization method.

<u>Assumption and Method Changes:</u> None **Plan Changes:** Pension Restoration Ordinance



## **Schedule of Funding Progress**

		Actuarial				UAAL
Actuarial	Actuarial	Accrued	Unfunded		Annual	as % of
Valuation	Value of	Liability	AAL	Funded	Covered	Covered
Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payroll
	(1)	(2)	(2) - (1)	(1)/(2)	(3)	[(2) - (1)]/(3)
10/1/2013	\$165,773,329	\$312,769,339	\$146,996,010	53.0%	\$14,581,728	1008.1%
10/1/2014	\$172,701,186	\$318,942,862	\$146,241,676	54.1%	\$16,504,396	886.1%
10/1/2015	\$181,537,526	\$353,925,319	\$172,387,793	51.3%	\$18,649,015	924.4%
10/1/2016	\$191,082,462	\$381,350,733	\$190,268,271	50.1%	\$23,676,707	803.6%
10/1/2017	\$199,551,350	\$391,189,828	\$191,638,478	51.0%	\$23,585,094	812.5%
10/1/2018	\$212,836,327	\$457,443,930	\$244,607,603	46.5%	\$21,786,392	1122.8%

## **Additional Disclosure Information**

Valuation date:	October 1, 2017	October 1, 2018
Actuarial cost method:	Entry Age Normal	Entry Age Normal
Amortization method:		
Prior to October 1, 2017	Level Percentage	Level Percentage
On or After October 1, 2017	Level Dollar	Level Dollar
Remaining amortization period:	15 to 28 years	14 to 27 years
Asset valuation method:	5 - Year Smoothed Market	5 - Year Smoothed Market
Actuarial assumptions:		
Investment rate of return	8.00%	8.00%
Discount rate	8.00%	8.00%
Projected salary increases	5.03% to 10.67%	5.03% to 10.67%
Includes inflation at	2.50%	2.50%
Cost of living adjustments	2.00% for Benefits Accured	2.00% for Group 1 and
	Prior to October 1, 2011	Group 2 Members



Shown below is the development of the Total Present Value of Accrued Benefit for the Plan. The calculations were performed using the Plan's discount rate of 8.0%.

#### 1. Actuarial Present Value of Accrued Benefits

	As of	As of
	October 1, 2017	October 1, 2018
a. Vested Accrued Benefits:		
i. Inactive members and beneficiaries	\$309,460,568	\$361,442,597
ii. Active members	\$52,776,588_	\$50,685,810
iii. Sub-total	\$362,237,156	\$412,128,407
b. Non-vested Accrued Benefits	\$6,255,199	\$8,107,138
c. Total Benefits	\$368,492,355	\$420,235,545
d. Market Value of Assets	\$203,975,051	\$225,564,214
e. Percentage Funded	55.4%	53.7%

## 2. Statement of Changes in Total Actuarial Present Value of All Accrued Benefits

a. Actuarial Present Value as of October 1, 2017 (8.0% Interest): \$368,492,355

b. Increase (Decrease) During 2017/2018 Plan Year Attributable to:

i.	Interest	\$28,455,056
ii.	Benefits accumulated/experience	\$5,966,416
iii.	Benefits paid	(\$25,608,317)
iv.	Plan amendments	\$42,930,035
V.	Changes in actuarial assumptions or methods	\$0
vi.	Net increase (decrease)	\$51,743,190

c. Actuarial Present Value as of October 1, 2018 (8.0% Interest): \$420,235,545

## 3. Items Affecting Calculation of Actuarial Present Value of Accrued Benefits

- a. Plan provisions reflected in the accrued benefits (see Table XIIa)
- b. Plan amendments reflected in item 2.b.iv. above (see Table XIIb)
- c. Actuarial assumptions and methods used to determine present values (see Table XIa)
- d. Changes in actuarial assumptions and methods reflected in item 2.b.v. above (see Table XIb)



1. Participant Data:	October 1, 2017	Prior to Plan Change October 1, 2018	After Plan Change October 1, 2018
a. Active members:			
i. Number	284	285	251
ii. Total annual payroll	\$23,585,094	\$24,956,867	\$21,786,392
iii. Projected annual payroll	\$24,410,572	\$25,830,357	\$22,548,916
b. Retirees, members in DROP, and beneficiaries:			
i. Number	340	335	369
ii. Total annualized benefit	\$21,608,747	\$21,771,251	\$24,493,325
c. Disabled members receiving benefits:			
i. Number	26	25	25
ii. Total annualized benefit	\$842,560	\$812,225	\$812,225
d. Terminated vested members:			
i. Number	10	10	10
ii. Total annualized benefit	\$359,714	\$359,756	\$359,756
2. Assets:			
a. Actuarial value of assets	\$199,551,350	\$212,836,327	\$212,836,327
b. Market value of assets	\$203,975,051	\$225,564,214	\$225,564,214



		D. I. D. G.	A.A. Di Gi	(CONTINU
	0 1 1 4 604	Prior to Plan Change	After Plan Change	
	October 1, 2017	October 1, 2018	October 1, 2018	_
3. Liabilities:				
a. Present value of all future expected benefit payments:				
i. Active members:				
Retirement benefits	\$122,816,268	\$135,154,963	\$135,546,985	
Vesting benefits	\$1,554,288	\$1,570,349	\$2,241,197	
Disability benefits	\$4,297,560	\$4,382,824	\$3,942,094	
Death benefits	\$3,231,625	\$3,404,201	\$1,383,559	_
Sub-total	\$131,899,741	\$144,512,337	\$143,113,835	
ii. Terminated vested members	\$2,996,238	\$3,220,038	\$3,220,038	
iii. Retired members and beneficiaries:				
Retirees, members in DROP, and beneficiaries	\$276,248,429	\$275,619,620	\$325,471,943	
Disabled members	\$8,393,454	\$7,993,148	\$7,993,148	<u></u>
Sub-total	\$284,641,883	\$283,612,768	\$333,465,091	
iv. Supplemental Distributions	\$21,822,447	\$22,398,628	\$24,757,468	
v. Member contributions (annuities & refunds)	\$454,162	\$429,071	\$468,178	<u></u>
vi. Total present value of all future expected ben. pmts.	\$441,814,471	\$454,172,842	\$505,024,610	=
b. Liabilities due and unpaid	\$0	\$0	\$0	
c. Active actuarial accrued liability	\$81,729,260	\$93,399,926	\$96,001,333	
d. Inactive actuarial accrued liability	\$309,460,568	\$309,231,434	\$361,442,597	
e. Total actuarial accrued liability	\$391,189,828	\$402,631,360	\$457,443,930	
f. Unfunded actuarial accrued liability (please reference Table Va for details concerning the unfunded liability bases and amortization periods)	\$191,638,478	\$189,795,033	\$244,607,603	



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	October 1, 2017	Prior to Plan Change October 1, 2018	After Plan Change October 1, 2018	
	October 1, 2017	October 1, 2010	October 1, 2010	
<b>4. Actuarial Present Value of Accrued Benefits:</b> (please reference Table IV for details concerning the present value of accrued benefits)	\$368,492,355	\$377,305,510	\$420,235,545	
5. Pension Cost (as a % of projected payroll):				
a. Normal cost plus projected administrative expenses	22.38%	22.37%	30.81%	
Dollar amount	\$5,462,784	\$5,779,012	\$6,946,203	
b. Payment to amortize unfunded liability	66.43%	64.57%	93.70%	
Dollar amount	\$16,215,603	\$16,679,589	\$21,127,592	
c. Interest adjustment	3.32%	3.26%	4.66%	
Dollar amount	\$811,593	\$840,802	\$1,051,023	
d. Amount to be contributed by members	6.88%	6.87%	9.50%	
Dollar amount	\$1,678,453	\$1,774,324	\$2,142,147	
e. Expected Chapter 185 monies	5.81%	5.97%	6.83%	
Dollar amount	\$1,418,050	\$1,541,166	\$1,541,166	
f. Lump Sum Payment of 2014 & 2015 Supp. Dist.	N/A	N/A	N/A	
Dollar amount	\$4,104,375	\$4,104,375	\$4,104,375	
g. Expected City Contributions	79.44%	77.36%	112.84%	
Dollar amount	\$23,497,852	\$24,088,288	\$29,545,880	





				(CONTINUED)
		Prior to Plan Change	After Plan Change	
	October 1, 2017	October 1, 2018	October 1, 2018	
6. Past Contributions:				
a. Required City & State contribution	\$17,005,579	\$19,492,251	\$19,492,251	
b. Actual contribution made by:				
i. City	\$17,005,579	\$19,492,251	\$19,492,251	
ii. State	\$0	\$0	\$0	
iii. Members	\$1,770,438	\$1,762,768	\$1,762,768	
7. Net actuarial (gain) / loss:	\$306,468	(\$584,637)	(\$584,637)	
8. Other disclosures:				
a. Present value of active members':				
i. Future salaries:				
at attained age	\$265,434,822	\$270,532,076	\$174,349,911	
at entry age	N/A	N/A	N/A	
ii. Future contributions:				
at attained age	\$20,008,962	\$20,540,327	\$16,563,242	
at entry age	N/A	N/A	N/A	
b. Present value of future normal contributions from City	\$30,615,681	\$31,001,155	\$31,017,438	
c. Present value of future expected benefit payments for				
active members at entry age	N/A	N/A	N/A	
d. Amount of active members' accumulated contributions	\$16,588,673	\$18,236,413	\$13,500,156	



## **UNFUNDED LIABILITY BASIS**

TABLE Vb

<u>Description</u>	Original <u>Amount</u>	Outstanding Balance as of October 1, 2017	2017/2018 Amortization <u>Payment</u>	Outstanding Balance as of October 1, 2018	2018/2019 Amortization <u>Payment</u>	Years Remaining October 1, 2018
2002 Early Retirement Window	\$11,314,357	\$12,567,392	\$1,198,517	\$12,374,266	\$1,240,466	14 years
2002 Experience Loss	\$26,376,767	\$29,297,924	\$2,794,062	\$28,847,696	\$2,891,854	14 years
2004 Experience Loss	\$36,560,843	\$41,184,723	\$3,598,980	\$40,880,521	\$3,724,944	16 years
2005 Experience Loss	\$15,940,669	\$17,990,853	\$1,512,782	\$17,917,339	\$1,565,730	17 years
2006 Experience Loss	\$9,046,327	\$10,199,600	\$827,691	\$10,187,877	\$856,660	18 years
2007 Experience Loss	\$914,479	\$1,027,370	\$80,670	\$1,028,890	\$83,494	19 years
2008 Experience Loss	\$10,116,472	\$11,298,393	\$860,455	\$11,341,809	\$890,571	20 years
2009 Experience Loss	\$20,405,785	\$22,654,387	\$1,676,919	\$22,789,819	\$1,735,612	21 years
2010 Experience (Gain)	(\$2,327,568)	(\$2,563,760)	(\$184,808)	(\$2,584,053)	(\$191,276)	22 years
2011 Experience Loss	\$13,843,275	\$15,101,866	\$1,061,982	\$15,248,033	\$1,099,151	23 years
2012 Experience Loss	\$3,123,194	\$3,369,112	\$231,493	\$3,407,148	\$239,595	24 years
2013 Experience Loss	\$8,447,927	\$8,998,233	\$604,989	\$9,113,103	\$626,164	25 years
2014 Experience (Gain)	(\$1,545,400)	(\$3,618,849)	(\$238,402)	(\$3,669,955)	(\$246,747)	26 years
2015 Experience Loss	\$1,744,066	\$1,804,076	\$116,595	\$1,831,807	\$120,676	27 years
2016 Experience Loss	\$2,747,660	\$2,751,724	\$223,301	\$2,748,561	\$231,116	18 years
2017 Experience Loss	\$1,653,300	\$1,653,300	\$168,392	\$1,617,172	\$168,392	19 years
2018 Experience Gain*	(\$958,919)			(\$958,919)	(\$97,668)	20 years
2004 Plan Amendment	\$703,020	\$791,931	\$69,204	\$786,081	\$71,626	16 years
2006 Plan Amendment	\$8,475,357	\$9,555,838	\$775,450	\$9,544,855	\$802,591	18 years
2009 Plan Amendment	\$3,279	\$3,640	\$269	\$3,662	\$279	21 years
2010 Plan Amendment	(\$28,657,120)	(\$31,565,129)	(\$2,275,365)	(\$31,814,974)	(\$2,355,003)	22 years
2012 Plan Amendment	\$7,272,455	\$7,845,077	\$539,037	\$7,933,646	\$557,904	24 years
2015 Plan Amendment	\$2,092,326	\$2,164,319	\$139,877	\$2,197,588	\$144,773	27 years
2018 Plan Amendment	\$54,812,570			\$54,812,570	\$4,448,003	19 years
2006 Assumption Change	(\$840,518)	(\$947,672)	(\$76,903)	(\$946,583)	(\$79,595)	18 years
2015 Assumption Change	\$23,800,000	\$23,807,804	\$2,001,908	\$23,710,520	\$2,071,974	17 years
2016 Assumption Change	\$14,977,320	\$14,999,470	\$1,217,197	\$14,982,231	\$1,259,799	18 years
2006 Asset Method Change	(\$7,745,683)	(\$8,733,144)	(\$708,689)	(\$8,723,107)	(\$733,493)	18 years
		0101 (20 150	01/01=/02	0244 (07 (02	001 105 500	

Total \$191,638,478 \$16,215,603 \$244,607,603 \$21,127,592

<u>Date</u>	Projected Unfunded <u>Liability</u>
October 1, 2018	\$244,607,603
October 1, 2019	\$243,048,620
October 1, 2020	\$240,627,928
October 1, 2021	\$237,250,797
October 1, 2045	\$0

<sup>\*</sup> The total experience loss/(gain) for the 2017/2018 plan year of (\$584,637) is adjusted by contribution timing differences adjusted for interest equal to (\$374,282).



ASSETS TABLE VIa

TIBBLIB		TABLE VIA
	As of	As of
	October 1, 2017	October 1, 2018
1. Market Value of Assets		
a. Cash and short term investments (1.67%)	\$5,115,595	\$3,759,898
b. U.S. government obligations (8.22%)	\$21,725,509	\$18,549,590
c. Common stock (62.84%)	\$126,570,309	\$141,731,119
d. Corporate bonds and notes (21.27%)	\$47,217,028	\$47,984,735
e. State of Israel bonds (0%)	\$0	\$0
f. Domestic equity funds (20.78%)	\$39,959,772	\$46,880,646
g. Accrued income receivable (2.99%)	\$4,367,174	\$6,739,639
h. Real estate (13.92%)	\$28,700,465	\$31,387,374
i. Alternative investment (2.99%)	\$5,005,271	\$6,753,182
j. Prepaid expenses (1.02%)	\$2,157,488	\$2,308,677
k. Accounts payable (-0.03%)	(\$242,825)	(\$65,868)
l. Deferred Retirement Option Plan Payable (-35	5.82%) (\$77,157,590)	(\$80,798,757)
m. Share plan investments (-1.67%)	(\$3,456,403)	(\$3,770,396)
n. Payable for securities purchased (0%)	(\$91,117)	\$0
o. Prepaid City contributions (0%)	\$0	\$0
p. City contribution receivable (1.82%)	\$4,104,375	\$4,104,375
q. Market value of assets (100%)	\$203,975,051	\$225,564,214
2. Actuarial Value of Assets		
a. Market Value of Assets	\$203,975,051	\$225,564,214
b. State contribution reserve	\$0	\$0
c. Supplemental benefit payable	\$0	\$0
d. Market value of assets available for funding	\$203,975,051	\$225,564,214
e. 5-year phase-in of (gain)/loss on Actuarial Val	ue of Assets:	
i. 2013/2014 (\$4,280,073) x 2	20% = (\$856,015)	
	$40\% = $ \$6,499,295 $\times 20\% =$	\$3,249,647
	$60\% = (\$1,690,427) \times 40\% =$	* *
	$80\% = (\$8,376,554) \times 60\% =$	
v. 2017/2018 (\$10,710,209)		(\$8,568,167)
vi. Total unrecognized losses/(gains)	(\$4,423,701)	(\$12,727,887)
f. Preliminary Actuarial Value of Assets	\$199,551,350	\$212,836,327
(Item d. plus item e.vi.)		
g. Corridor around Actuarial Value of Assets		
i. 90% of Market Value (item d.)	\$183,577,546	\$203,007,793
ii. 110% of Market Value (item d.)	\$224,372,556	\$248,120,635
` ,		
h. Actuarial Value of Assets	\$199,551,350	\$212,836,327
(Item f., but within items g.i. and g.ii.)		



	Market Value As of October 1, 2018
1. Beginning of Year	\$203,975,051
2. Increases Due to:	
a. Contributions:	
i. City	\$19,492,251
ii. State	\$0
iii. Members	\$1,762,768
iv. Total	\$21,255,019
3. Decreases Due to:	
a. Benefit payments	\$25,554,361
b. Refund of member contributions	\$53,956
c. Administrative expenses	\$560,837
d. Miscellaneous	\$0
e. Total decreases	\$26,169,154
4. City Contribution Recievable*	\$4,104,375
5. Expected Investment Income [((1 - 4) x 8%) + ((2a.iv 3e.) x 0.5 x 8%)]	\$15,793,089
6. Actual Investment Income	\$26,503,298
7. (Gain) / Loss [5 - 6]	(\$10,710,209)

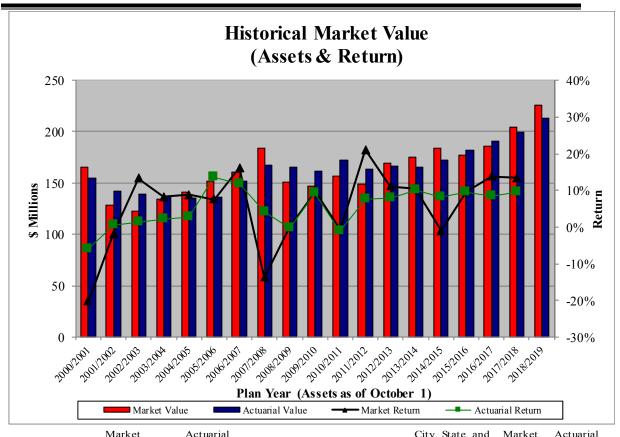
<sup>\*</sup> Lump sum payment of 2014 and 2015 Supplemental Distribution



	As of October 1, 2017	As of October 1, 2018
1. Beginning of Year Market Value:	\$186,260,971	\$203,975,051
2. Audit Adjustment	\$0	\$0
3. Increases Due to:		
a. Contributions:		
i. City	\$17,005,579	\$19,492,251
ii. City Contribution Receivable	\$0	\$0
iii. State	\$0	\$0
iv. Members <sup>1</sup>	\$1,770,438	\$1,762,768
v. Total	\$18,776,017	\$21,255,019
b. Investment income	\$24,761,331	\$26,503,298
c. Total increases	\$43,537,348	\$47,758,317
4. Decreases Due to:		
a. Benefit payments	\$25,076,164	\$25,554,361
b. Refund of member contributions	\$20,298	\$53,956
c. Administrative expenses	\$726,806	\$560,837
d. Miscellaneous	\$0	\$0
e. Total decreases	\$25,823,268	\$26,169,154
5. End of Year Market Value:	\$203,975,051	\$225,564,214

<sup>&</sup>lt;sup>1</sup> Including Buybacks





	Market	Actuarial			City, State, and	Market	Actuarial
Plan	Value as of	Value as of	Benefit	Administrative	Member	Value	Value
Year	October 1	October 1	Payments	Expenses	Contributions	Return	Return
2000/2001	\$165,783,962	\$154,778,060	\$7,126,609	\$303,284	\$3,596,842	(20.18)%	(5.92)%
2001/2002	\$128,875,555	\$141,902,415	\$8,237,745	\$370,081	\$4,822,459	(1.80)%	0.48%
2002/2003	\$122,800,575	\$138,795,086	\$8,451,107	\$334,053	\$4,874,030	13.20%	1.23%
2003/2004	\$134,838,492	\$136,571,369	\$11,152,686	\$261,382	\$7,342,352	8.19%	2.12%
2004/2005	\$141,639,648	\$135,356,309	\$10,166,609	\$353,750	\$8,281,526	8.79%	2.58%
2005/2006	\$151,753,020	\$136,577,718	\$12,532,418	\$302,994	\$10,269,928	7.53%	13.52%
2006/2007	\$160,524,818	\$152,299,396	\$15,215,538	\$482,895	\$13,058,502	16.14%	11.66%
2007/2008	\$183,577,473	\$167,269,474	\$19,148,054	\$433,359	\$11,336,306	(13.74)%	4.12%
2008/2009	\$150,682,249	\$165,750,474	\$16,464,584	\$403,324	\$13,388,069	(0.09)%	(0.30)%
2009/2010	\$147,072,847	\$161,780,132	\$18,195,346	\$377,636	\$14,105,064	9.66%	9.37%
2010/2011	\$156,601,556	\$172,261,712	\$21,268,874	\$470,677	\$14,676,753	(0.66)%	(1.08)%
2011/2012	\$148,523,932	\$163,376,325	\$20,005,471	\$573,221	\$11,307,996	21.04%	7.51%
2012/2013	\$169,520,688	\$166,024,436	\$24,163,082	\$660,615	\$12,148,097	11.10%	7.78%
2013/2014	\$174,955,960	\$165,773,329	\$22,487,889	\$684,234	\$13,848,397	10.51%	10.09%
2014/2015	\$183,536,037	\$172,701,186	\$23,370,489	\$656,738	\$19,194,944	(1.07)%	8.12%
2015/2016	\$176,781,293	\$181,537,526	\$22,179,802	\$671,069	\$15,974,089	9.66%	9.44%
2016/2017	\$186,260,971	\$191,082,462	\$25,096,462	\$726,806	\$18,776,017	13.86%	8.46%
2017/2018	\$203,975,051	\$199,551,350	\$25,608,317	\$560,837	\$21,255,019	13.43%	9.43%
2018/2019	\$225,564,214	\$212,836,327					

The market value return for the System's total assets (including DROP) for the plan year ending September 30, 2018 was 11.68%. The 13.43% return shown above is the market value return of the System's non-DROP assets net of the 8% guaranteed return for the DROP accounts.



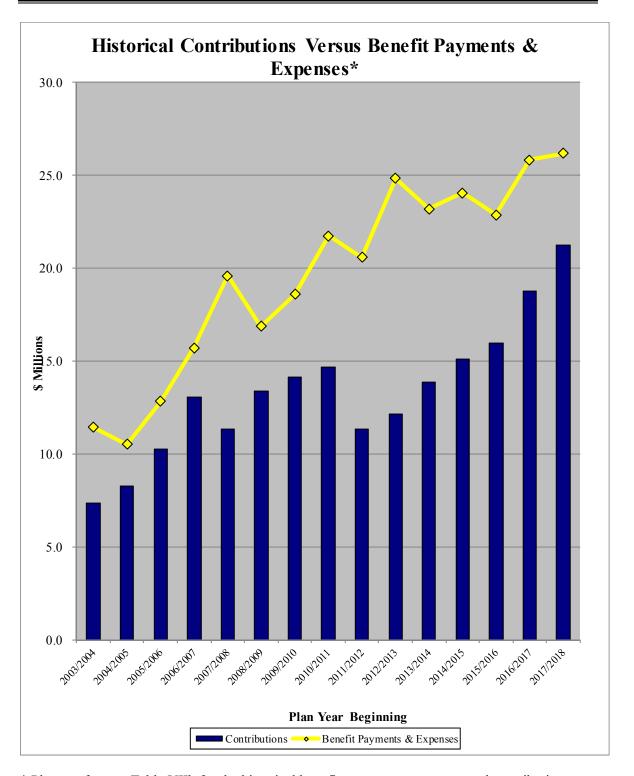
			REVENUES	5		
Fiscal	City	State	Member		Net Investment	
Year	Contributions	Contributions	Contributions	Sub-Total	Income	Total
2003/2004	\$5,587,558	\$67,447	\$1,687,347	\$7,342,352	\$15,949,047	\$23,291,399
2004/2005	\$6,327,050	\$67,447	\$1,887,029	\$8,281,526	\$10,872,872	\$19,154,398
2005/2006	\$8,281,269	\$67,447	\$1,921,212	\$10,269,928	\$12,352,205	\$22,622,133
2006/2007	\$10,269,819	\$1,177,441	\$1,611,242	\$13,058,502	\$11,337,282	\$24,395,784
2007/2008	\$8,493,509	\$1,139,756	\$1,703,041	\$11,336,306	\$25,692,586	\$37,028,892
2008/2009	\$10,119,188	\$1,212,981	\$2,055,900	\$13,388,069	(\$24,650,117)	(\$11,262,048)
2009/2010	\$11,369,800	\$1,101,980	\$1,633,284	\$14,105,064	(\$129,563)	\$13,975,501
2010/2011	\$11,917,325	\$1,052,885	\$1,706,543	\$14,676,753	(\$1,014,826)	\$13,661,927
2011/2012	\$8,819,634	\$1,111,640	\$1,376,722	\$11,307,996	\$30,267,452	\$41,575,448
2012/2013	\$9,573,932	\$1,250,143	\$1,324,022	\$12,148,097	\$17,862,232	\$30,010,329
2013/2014	\$11,209,547	\$1,269,750	\$1,369,100	\$13,848,397	\$17,903,601	\$31,751,998
2014/2015	\$13,425,807	\$0	\$1,664,762	\$15,090,569	(\$1,922,820)	\$13,167,749
2015/2016	\$13,960,747	\$0	\$2,013,342	\$15,974,089	\$16,356,460	\$32,330,549
2016/2017	\$17,005,579	\$0	\$1,770,438	\$18,776,017	\$24,761,331	\$43,537,348
2017/2018	\$19,492,251	\$0	\$1,762,768	\$21,255,019	\$26,503,298	\$47,758,317

## **EXPENSES**

Fiscal	Benefits	Member	Administrative	_
Year	Paid	Refunds	Expenses 1	Total
2003/2004	\$11,123,971	\$28,715	\$261,382	\$11,414,068
2004/2005	\$10,062,707	\$103,902	\$353,750	\$10,520,359
2005/2006	\$12,530,819	\$1,599	\$302,994	\$12,835,412
2006/2007	\$14,931,178	\$284,360	\$482,895	\$15,698,433
2007/2008	\$19,101,924	\$46,130	\$433,359	\$19,581,413
2008/2009	\$16,377,621	\$86,963	\$403,324	\$16,867,908
2009/2010	\$18,023,923	\$171,423	\$377,636	\$18,572,982
2010/2011	\$21,248,965	\$19,909	\$470,677	\$21,739,551
2011/2012	\$19,792,556	\$212,915	\$573,221	\$20,578,692
2012/2013	\$23,921,323	\$241,759	\$660,615	\$24,823,697
2013/2014	\$22,361,108	\$126,781	\$684,234	\$23,172,123
2014/2015	\$23,297,061	\$73,428	\$656,738	\$24,027,227
2015/2016	\$21,685,286	\$494,516	\$671,069	\$22,850,871
2016/2017	\$25,076,164	\$20,298	\$726,806	\$25,823,268
2017/2018	\$25,554,361	\$53,956	\$560,837	\$26,169,154

Does not include investment expenses





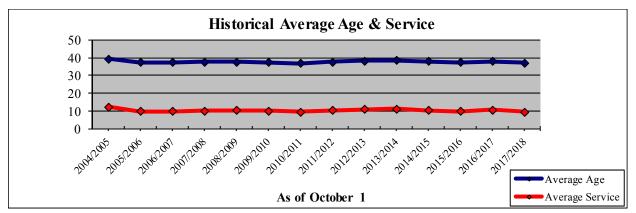
<sup>\*</sup> Please reference Table VIIb for the historical benefit payments, expenses, and contributions.



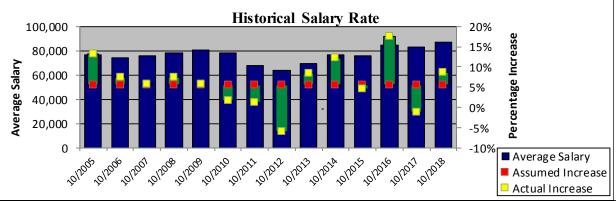
	As of October 1, 2017	As of October 1, 2018
1. Active Members	<u> </u>	0000011,2010
a. Vested	141	113
b. Non-vested	143	138
c. Sub-total	284	251
2. Non-active, Non-retired Members		
a. Fully or partially vested	10	10
3. Retired Members		
a. Members in DROP	13	39
b. Retirees	293	296
c. Disabled	26	25
d. Beneficiaries	34	34
e. Sub-total	366	394
4. Total Members	660	655



ACTIVE DATA TABLE IXb



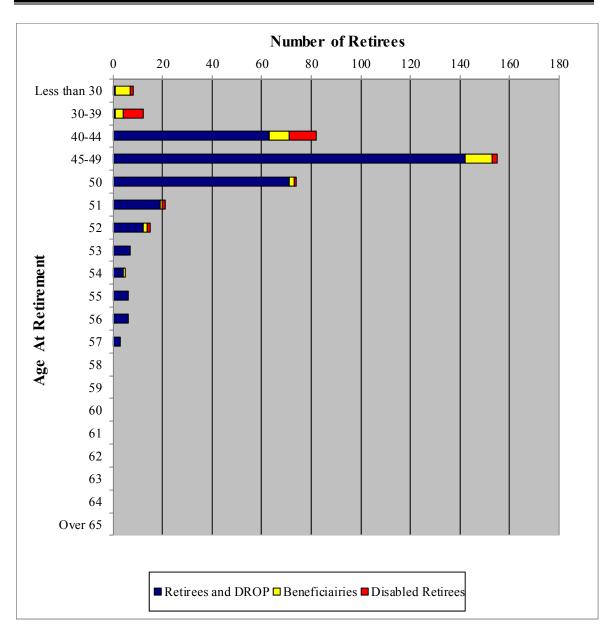
Date	Average Service Earned	Average Attained Age	Date	Average Service Earned	Average Attained Age
2004/2005	12.3	39.2	2011/2012	10.5	37.7
2005/2006	9.9	37.5	2012/2013	10.9	38.2
2006/2007	10.0	37.5	2013/2014	11.3	38.6
2007/2008	10.2	37.6	2014/2015	10.6	38.0
2008/2009	10.4	37.5	2015/2016	9.9	37.3
2009/2010	10.1	37.3	2016/2017	10.6	38.0
2010/2011	9.7	36.8	2017/2018	9.7	37.2



Date	Average Salary	Actual Salary Increase	Date	Average Salary	Actual Salary Increase
10/2005	\$76,885	13.18%	10/2012	\$63,421	-5.88%
10/2006	\$74,271	7.38%	10/2013	\$69,437	8.43%
10/2007	\$75,515	5.79%	10/2014	\$76,409	12.24%
10/2008	\$78,552	7.50%	10/2015	\$76,118	4.53%
10/2009	\$80,198	5.88%	10/2016	\$84,560	17.50%
10/2010	\$77,873	1.75%	10/2017	\$83,046	-1.20%
10/2011	\$67,995	1.22%	10/2018	\$86,798	8.71%



RETIREE DATA TABLE IXc



Average benefit being paid to non-disabled retirees is \$5,922 per month.

Average benefit being paid to disabled retirees is \$2,707 per month.

Average benefit being paid to beneficiaries is \$1,684 per month.



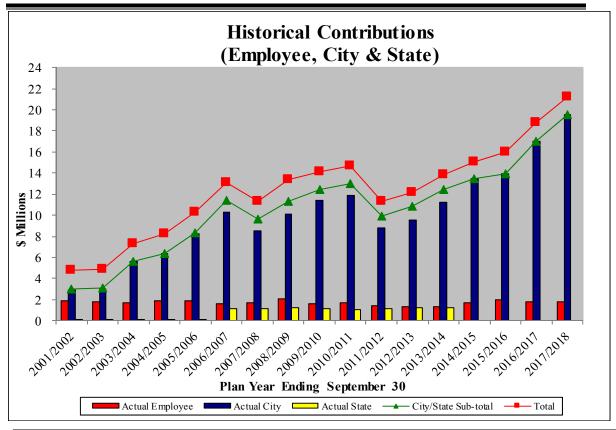
		Active	Non-Active, Non-Retired	Retired	<u>Total</u>
1. Number of members as of October 1, 2017		284	10	366	660
	nge in Status during the plan yo				(6)
a. b. c. d. e.	Actives who became inactive Actives who retired Inactives who became active Inactives who retired Retirees who became active	(6) (34)		34	(6)
3. No lo a. b.	onger members due to:  Death  Permanent break-in-service			(9)	(9)
c. d. e.	Forfeiture of benefits Expiration of certain period Included in error last year			(1)	(1)
4. New a. b. c. d.	members due to: Initial membership Death of another member Omitted in error last year Correction	7		4	7 4
	aber of members as of ober 1, 2018	251	10	394	655





Attained					Complet	ed Years o	f Sarvica				
Attained	Under 1	1 to 4	5 to 9	10 to 14		20 to 24		30 to 34	35 to 39	40 & Up	Total
Under 25 Avg. Pay	1 57,699	3 63,389									<b>4</b> 61,967
25 to 29 Avg. Pay	2 57,699	37 68,964	6 74,520								<b>45</b> 69,204
<b>30 to 34</b> Avg. Pay	1 57,699	27 71,252	32 81,951	3 92,130							<b>63</b> 77,465
<b>35 to 39</b> Avg. Pay	2 61,339	10 73,520	9 84,898	20 94,181	9 105,130						<b>50</b> 89,035
<b>40 to 44</b> Avg. Pay		3 72,823	2 85,185	11 93,690	16 105,007	7 123,799					<b>39</b> 101,695
<b>45 to 49</b> Avg. Pay		1 74,245		9 96,143	14 105,691	12 114,920					<b>36</b> 105,507
<b>50 to 54</b> Avg. Pay		1 77,713	1 88,710	1 88,933	10 97,656						13 94,763
<b>55 to 59</b> Avg. Pay						1 95,983					1 95,983
<b>60 to 64</b> Avg. Pay											
<b>65 to 79</b> Avg. Pay											
70 & Up Avg. Pay											
<b>Total</b> Avg. Pay	<b>6</b> 58,913	<b>82</b> 70,381	<b>50</b> 81,855	<b>44</b> 94,200	<b>49</b> 103,725	<b>20</b> 117,081					<b>251</b> 86,798





Plan Year	Actual Employee	Actual City	Actual State	City/State Sub- Total	Total
2001/2002	01.012.021	<b>#2</b> 011 0 <b>7</b> 0	0.65.445	ф <u>а</u> 0 <b>5</b> 0 4 <b>0</b> 5	<b>#4.022.45</b> 0
2001/2002	\$1,843,034	\$2,911,978	\$67,447	\$2,979,425	\$4,822,459
2002/2003	\$1,769,721	\$3,036,862	\$67,447	\$3,104,309	\$4,874,030
2003/2004	\$1,687,347	\$5,587,558	\$67,447	\$5,655,005	\$7,342,352
2004/2005	\$1,887,029	\$6,327,050	\$67,447	\$6,394,497	\$8,281,526
2005/2006	\$1,921,212	\$8,281,269	\$67,447	\$8,348,716	\$10,269,928
2006/2007	\$1,611,242	\$10,269,819	\$1,177,441	\$11,447,260	\$13,058,502
2007/2008	\$1,703,041	\$8,493,509	\$1,139,756	\$9,633,265	\$11,336,306
2008/2009	\$2,055,900	\$10,119,188	\$1,212,981	\$11,332,169	\$13,388,069
2009/2010	\$1,633,284	\$11,369,800	\$1,101,980	\$12,471,780	\$14,105,064
2010/2011	\$1,706,543	\$11,917,325	\$1,052,885	\$12,970,210	\$14,676,753
2011/2012	\$1,376,722	\$8,819,634	\$1,111,640	\$9,931,274	\$11,307,996
2012/2013	\$1,324,022	\$9,573,932	\$1,250,143	\$10,824,075	\$12,148,097
2013/2014	\$1,369,100	\$11,209,547	\$1,269,750	\$12,479,297	\$13,848,397
2014/2015	\$1,664,762	\$13,425,807	\$0	\$13,425,807	\$15,090,569
2015/2016	\$2,013,342	\$13,960,747	\$0	\$13,960,747	\$15,974,089
2016/2017	\$1,770,438	\$17,005,579	\$0	\$17,005,579	\$18,776,017
2017/2018	\$1,762,768	\$19,492,251	\$0	\$19,492,251	\$21,255,019



#### 1. Actuarial Cost Method

• Entry Age Normal Cost Method

#### 2. Decrements

## • Pre-Retirement Mortality

Female: RP2000 Generational, 100% Combined Healthy White Collar, Scale BB Male: RP2000 Generational, 10% Combined Healthy White Collar / 90% Combined

Healthy Blue Collar, Scale BB

## • Post-Retirement Healthy Mortality

Female: RP2000 Generational, 100% Annuitant White Collar, Scale BB Male: RP2000 Generational, 10% Annuitant White Collar / 90% Annuitant

Blue Collar, Scale BB

#### • Post-Retirement Disabled Mortality

Female: 60% RP2000 Disabled set forward two years / 40% Annuitant White Collar with

no setback; no projection scale

Male: 60% RP2000 Disabled set back four years / 40% Annuitant White Collar with no

setback; no projection scale

## Disability

Representative values of the assumed annual rates of disability among members in active service are as follows:

Age	Ordinary Disability Rate	Service Disability Rate	Age	Ordinary Disability Rate	Service Disability Rate
20 25 30 35	.0004 .0006 .0009 .0012	.0003 .0005 .0007 .0010	40 45 49	.0018 .0032 .0050	.0014 .0026 .0040



#### • Retirement

- ➤ 100% of members are assumed to retire, enter the DROP (or RPRB) at the earlier
  - Age 55 with 10 years of service, or
  - Any age with 22 years of service

#### • Withdrawal from Active Status

Representative values of the assumed annual rates of withdrawal among Members in active service are as follows:

Age	Rate	Age	Rate
20	.1030	35	.0182
25	.0730	40	.0099
30	.0415	45	.0048

#### 3. Interest Rates

- Used for Calculating All Liabilities (including GASB 67/68 liabilities)
  - ➤ 8.00% per annum.

#### 4. Salary Increases

#### • Individual Compensation

Representative values of the assumed annual rates of future salary increase are as follows:

Age	Rate	Age	Rate
20	.1067	35	.0530
25	.0880	40	.0510
30	.0625	45	.0503

## • Aggregate Compensation

For amortization bases established prior to October 1, 2017, the aggregate compensation used to compute the accrued liability contribution rate was assumed to increase at a rate of  $3\frac{1}{2}\%$  per year. For amortization bases established on or after October 1, 2017, the aggregate compensation used to compute the accrued liability contribution rate was assumed to increase at 0%.



#### 5. Marriage Assumptions

- 1. **Percent Married:** 75% of members are assumed married.
- 2. **Age Difference Between Spouses:** Male spouses are assumed to be three years older than female spouses.

## 6. Expenses

The normal contribution rate is increased by anticipated non-investment expenses. The anticipated expenses are \$400,000 for the upcoming plan year.

#### 7. Assets

For the actuarially determined contributions the actuarial value of assets is equal to the market value of assets adjusted to reflect a five year phase-in of the difference between the expected return on market value of assets and the actual investment return on market value of assets. The actuarial value of assets cannot be less than 90% of market value nor greater than 110% of the market value.

## 8. Supplemental Distribution (13th Check)

Estimated present value of future Supplemental Distributions based on 1,000 scenarios of asset returns and the projected liabilities for the closed member group eligible for Supplemental Distributions.



The following assumptions have been changed during the last few plan years:

#### 1. Effective October 1, 1997:

The post-retirement mortality table was changed to the 1983 Group Annuity Mortality Table.

#### 2. Effective October 1, 1999:

- a) The actuarial value of assets reflects a "fresh start" at market value, beginning a new five-year phase-in of gains and losses.
- b) The actuarial cost method was changed from frozen entry age to entry age.

#### 3. Effective October 1, 2006:

- a) The retirement decrement was changed to the earlier of age 55 or attainment of 22 years of service. This assumption has been changed to better reflect anticipated retirement behavior as a result of the change in plan provisions effective October 1, 2006.
- b) The percentage of active members assumed married was changed from 95% to 75%. This assumption was changed after a review of the marital status of recent retirees and current active members.
- On October 1, 2006, the Actuarial Value of Assets was changed to be equal to the Market Value of Assets, adjusted to reflect a five-year phase-in of the difference between the expected return on Actuarial Value of Assets and the actual investment return. The new method was applied retroactively so that five years of excess returns are smoothed in 2006. The prior Actuarial Value of Assets was equal to the Market Value of Assets adjusted to reflect a five-year phase-in of the net investment gain or loss.
- d) It is assumed that members who enter the DROP on or after October 1, 2006 will participate in the DROP for eight years. Therefore, the COLA payment to these members will be deferred eight years.

#### 4. Effective October 1, 2010:

a) Age and service based retirement rates were added for members with less than ten years of service as of September 30, 2011.

#### 5. Effective October 1, 2012:

a) Age and service based retirement rates were updated to reflect the passage of Ordinance No. O-2013-18.



- 6. Effective October 1, 2015:
  - a) Retirement rates were revised to evaluate the impact of the change in eligibility for normal retirement for members not vested on September 30, 2011 as a result of Ordinance Change effective September 2015.
  - b) A pre-funding method was adopted for anticipated Supplemental Distribution payments. To estimate the future Supplemental Distributions, 1,000 100-year scenarios of returns were randomly generated based on the plan's capital market assumptions and asset allocations. Based on these return scenarios and the plan's projected liabilities for the closed employee group eligible for the supplemental distributions and the plan's projected assets, an estimate of distributions and the present value of these distributions under each scenario is determined. The median present value of the 1,000 scenarios is used to estimate the increase in the plan's unfunded liability to fund all future supplemental distributions. This process will be replicated in future actuarial valuations to determine any unfunded liability associated with future supplemental distributions.
  - c) The amortization period for all future changes in the unfunded liability will be a closed 20 year period.
- 7. Effective October 1, 2016:
  - a) The mortality assumption was updated to comply with Florida Statute 112.63(1)(f).
- 8. Effective October 1, 2017:
  - a) The payroll growth assumption for amortization bases established on or after October 1, 2017 was reduced to 0%.
- 9. Effective October 1, 2018:
  - a) Retirement rates were revised to reflect the change in eligibility for retirement and entry into the DROP and RPRB programs.
  - \* Note: Assumption and Method changes that have first been reflected in this valuation are shown in bold print.



#### 1. Membership Groups

## • Group 1 Restored Member:

Members employed or who were hired on or before September 30, 2011 and eligible to retire on or before September 30, 2020 based on a normal retirement date of age 50 or 22 years of continuous service.

#### • Group 2 Restored Member:

Members employed or who were hired on or before September 30, 2011 and eligible to retire after September 30, 2020 based on a normal retirement date of age 50 or 22 years of continuous service.

#### • Group 3 Member:

Members who were hired after September 30, 2011.

## 2. Monthly Accrued Benefit

Group 1 and Group 2 Members:

• 3% of average monthly earnings multiplied by service to 20 years plus 4% multiplied by service over 20 years with a maximum of 80% of average monthly earnings. The full 80% is earned at 22 years of service (resulting in a 12% of earnings increase in benefit at the moment the member attains 22 years of service).

## Group 3 Members:

• 3% of average monthly earnings multiplied by service to 21 years plus an additional 12% upon completion of 22 years of service. The maximum 75% is earned at 22 years of service.

#### 3. Average Monthly Earnings

Group 1 and Group 2 Members:

The average of the highest three years of compensation prior to retirement or termination.
Earnings include salary, overtime pay not to exceed 300 hours per year, longevity pay,
assignment pay, payments for accrued holiday time, payments for accrued blood time, and
payments for accrued compensatory time, but shall not include payments for unused sick time
or for unused vacation time.

#### Group 3 Members:

• The average of the highest 60 consecutive months of the last 120 months of credited service prior to retirement or termination. Earnings shall include salary, longevity pay and assignment pay. Earnings shall not include overtime pay, payments for accrued holiday time, accrued blood time, annual "cash-out" payments for accrued vacation time, payments for accrued compensatory time and payments for unused sick time or for unused vacation time which is paid upon retirement or termination.



## 4. Normal Retirement Age and Benefit

#### • Eligibility:

- ➤ Group 1 and Group 2 Members:
  - Age 50, or
  - Any age upon attainment of 22 years of service
- > Group 3 Members:
  - Age 55 with 10 years of service, or
  - Any age upon attainment of 22 years of service
- Amount: Monthly Accrued Benefit
- **Form of Payment:** Life annuity with ten years certain, with a 50% survivor annuity payable to the spouse until death or remarriage

#### 5. Disability Retirement Age and Benefit

#### Condition

For a service connected disability benefit, the member must become totally and permanently disabled in the line of duty and must have applied for Social Security disability benefits as well as worker's compensation benefits, if applicable.

For a non-service connected disability benefit, the member must become totally and permanently disabled, must have at least five years of service, and must have applied for Social Security disability benefits as well as worker's compensation benefits, if applicable.

#### • Amount

For a service connected disability benefit:

Greater of monthly accrued benefit or 50% of earnings at the time of determination of disability.

For a non-service connected disability benefit:

2½% of average monthly earnings multiplied by service, with a minimum benefit of 25% of earnings at the time of determination of disability. The benefit will be offset by any worker's compensation, Social Security, pension, or similar benefit payable to the member or to his dependents. Upon attainment of age 65, the Social Security offset will cease and, upon attainment of normal retirement age, the benefit will be recomputed as a normal retirement benefit with consideration of service granted for the period of time that the member was receiving a disability retirement benefit.



## • Form of Payment

Life annuity with ten years certain, with a 50% survivor annuity payable to the spouse until death or remarriage. In the case of a member who dies prior to normal retirement age while receiving a non-service connected disability, a 100% survivor annuity is payable to the spouse until death or remarriage.

## 6. Withdrawal Retirement Age and Benefit

- Age: Any age with at least ten years of service
- **Amount:** Monthly Accrued Benefit payable at normal retirement age.
- **Form of Payment:** Life annuity with ten years certain, with a 50% survivor annuity payable to the spouse until death or remarriage if the member dies after payment has begun. A member may elect to receive his contributions in lieu of a withdrawal retirement benefit.

#### 7. Death Benefits

- Service connected death benefit: 50% of earnings at the date of death payable as a monthly life and ten years certain benefit to the spouse until death or remarriage or to surviving children until the youngest child reaches age 18.
- Non-service connected death benefit: 25% of earnings at the date of death payable as a monthly life and ten years certain benefit to the spouse until death or remarriage or to surviving children until the youngest child reaches age 18.

#### 8. Employee Contributions

9.50% of compensation.

#### 9. Refund of Employee Contributions

If a member's service is terminated prior to his becoming eligible for a withdrawal retirement benefit, then his contributions are returned to him without interest.



#### 10. Police Officers' Deferred Retirement Option Plan (DROP)

Group 1 and 2 Members may enter the DROP upon attainment of normal retirement age or completion of 22 years of service. When a member enters the DROP, his Monthly Accrued Benefit is frozen based on his average monthly earnings and service at that time and his Monthly Accrued Benefit is paid into his DROP account. Upon termination of employment, but not more than eight years after entry into the DROP, the balance in the member's DROP account, including interest, is payable to him and he also begins to receive his frozen Monthly Accrued Benefit.

Earnings in the DROP plan account for all members hired on or before September 30, 2011 shall be one of the following options:

- 1) The variable rate of return, which for any month shall be the actual net rate of investment gain or investment loss on the Retirement System's assets for the month, determined as of the last day of the month, reduced in the event of a net investment gain or increased in the event of a net investment loss by an administrative fee determined by the Board; or
- 2) 6% per year, minus administrative costs; provided, however, if plan earnings exceed 6% per year, earnings in excess of 6% per year and not in excess of 12% per year shall offset the City's cost of maintaining the DROP plan program, and plan earnings in excess of 12% per year shall be equally divided between the DROP participant and the City

Group 3 participants are not eligible to participate in the DROP



#### 11. Reformed Planned Retirement Benefit

The Reformed Planned Retirement Benefit (RPRB) program is a benefit for Group 3 Members. In order to participate in the Reformed Planned Retirement Benefit a member must submit in writing declaring their intent to participate in the program at any time on or after reaching the member's normal retirement date electing one of the RPRB options described below.

#### • RPRB Option 1:

- i. Employee contributions shall be 9.5% of earnings
- ii. Monthly Benefit is calculated under one of the following options:
  - 1. As if the member retired when he/she makes the election to participate
  - 2. As if the member retired when service terminates using service and pay earned after entering the RPRB program.
- iii. Lump Sum Benefit is calculated under one of the following options:
  - 1. Based on number of years worked after electing to participate
  - 2. No lump sum
- iv. Members may choose any combination of lump sum payments or a larger annuity by dividing the years worked after electing to participate in the RPRB program.
- v. Any lump sum payment must be paid out to the member at termination and cannot be left in the plan.
- vi. The crediting rate applicable to any lump sum payment shall be calculated in arrears equal to 100% of the first 4% of plan earnings plus 50% of plan earnings in excess of 6%, unless the System is 90% funded. If the System is at least 90% funded, the crediting rate will be based on the 100% of the first 4% of plan earnings plus 100% of plan earnings in excess of 6%. The member will not share in asset losses in those years where plan returns are negative.

## • RPRB Option 2:

- i. Employee contributions shall be 0.5% of earnings
- ii. Monthly Benefit is calculated as if the member retired when he/she makes the election to participate
- iii. Lump Sum Benefit is calculated based on number of years worked after electing to participate
- iv. Lump Sum Benefit can be left in the plan after service termination.
- v. The crediting rate applicable to any lump sum payment shall be calculated in arrears equal to the actual investment rate of return of the Retirement System. The member will share in asset losses in those years where plan returns are negative and asset gains when plan returns are greater than the assumed rate of return.

A member's written election to participate in the RPRB will indicate the maximum number of years they may participate in the RPRB and the latest employment termination date. The maximum RPRB period is eight years

If a member elects to participate in the RPRB, service with the City cannot exceed 30 years. However, if electing to participate in the RPRB a member may terminate employment any time prior to reaching the earlier of 30 years of service or the maximum period of RPRB participation.



## 12. Cost-of-Living Adjustment

Group 1 and 2 Members:

- Any retiree's and any beneficiary of such retiree will receive a 2% annual increase in benefit payments commencing three years after the retiree's benefit payments have begun.
- For participants who enter the DROP, cost-of-living adjustments do not occur while the member participates in the DROP. Adjustments commence the later of the date the participant leaves the DROP and three years after entry into the DROP.

#### Group 3 Members:

• There shall be no annual increase in retirement benefits.

#### 13. Supplemental Pension Check

Only Group 1 members employed on February 20, 2019 and participating in the DROP plan or the Reformed Planned Retirement Benefit Plan on this date:

• If the actual asset return of the trust exceeds the assumed rate of investment return for any fiscal year, the excess market value return (up to 2%) will be allocated to retirees and beneficiaries based on service at retirement.

For all other retirees, surviving spouses, and beneficiaries, no supplemental pension check will be paid.



The following plan amendments have been adopted within the past few years:

#### 1. Effective January 1, 1991:

- a) The Police Officers' Deferred Retirement Option Plan (DROP) was established;
- b) The benefit formula was changed from 2½% of average monthly earnings multiplied by service up to 30 years to 3% of average monthly earnings multiplied by service up to 27 years; and
- c) The normal retirement age was changed from age 50 to the earlier of age 50 or the attainment of 25 years of service.

## 2. Effective January 2000:

The excess (up to 2%) of the actual asset return over the assumed actuarial return each September 30 would be allocated the following January to retirees and beneficiaries based on service at retirement.

#### 3. Approved April 2001:

- a) Monies received as a result of Chapter 185, Florida Statutes, will no longer be allocated to this System but to a separate shares plan (effective in the fiscal year beginning October 1, 2001).
- b) The benefit formula was changed from 3% of average monthly earnings multiplied by all service up to 27 years to a 3% rate for service up to 20 years and 4% rate for service over 20 years, with a maximum of 88% of average monthly earnings.
- c) Member contribution rate was changed from 7% to 8% of earnings.
- d) A minimum service-incurred disability benefit equal to the monthly accrued benefit was added. In addition, this benefit will no longer be offset by worker's compensation, Social Security or other similar benefits.

## 4. Approved February 2002:

Police officers at least age 41 and with between 21 and 25 years of service by September 30, 2002 were permitted to retire and granted service up to 4 years to be credited up to a minimum of 25 years and a maximum of 27 years, provided they paid an amount representing their own estimated contributions for the grant of service.

#### 5. Effective October 1, 2004:

Normal form of benefit was changed to life annuity with ten years certain, 50% joint and survivor, in compliance with Chapter 99-1 Florida Statutes.



(CONTINUED)

#### 6. Effective October 1, 2006:

- a) The maximum pension benefit was reduced from 88% to 80% of final average salary. The maximum is accrued upon attainment of 22 years of service.
- b) Members with 22 years of service are permitted to enter the DROP with a retirement benefit of 80% of final average salary.
- c) Maximum DROP participation is eight years for members who enter the DROP with 22 years of service on or after October 1, 2006. However, the maximum City service (including service while in the DROP) is limited to 30 years.
- d) Overtime hours were capped at 400 hours per year.
- e) Member contributions were increased from 8.0% to 8.5% of pay.
- f) For participants entering the DROP on or after October 1, 2006, Cost-of-living adjustments do not occur while the member participates in the DROP. Adjustments commence the later of the date the participant leaves the DROP and three years after entry into the DROP.
- g) The life and 10-year certain benefit as the normal form of payment is retroactive to October 1, 2000.
- h) State tax premium distributions (185 Monies) after October 1, 2006 will be used as an offset to the City contribution requirements, not to exceed the annual cost of the benefit improvements. Any future State contributions in excess of the annual cost of the benefit improvements will be accumulated and used for future benefit improvements. Also, the accumulated State excess contribution of \$81,376 as of September 30, 2006 will be used to offset the cost of the proposed benefit improvements.

#### 7. Effective October 1, 2009:

- a) Member contributions were increased from 8.5% to 9% of pay.
- b) For members hired on or after October 1, 2009, his or her DROP account shall earn interest at the rate of six percent (6%) per year. In the event the Plan earnings exceed six percent (6%) per year, the earnings in excess of six percent (6%) up to and including twelve percent (12%) per year shall offset the City's cost of maintaining the DROP program. Earnings in excess of twelve percent (12%) per year shall be equally divided between the DROP participant and the City.

#### PLAN AMENDMENTS

#### TABLE XIIb

(CONTINUED)

- 8. Effective October 1, 2010:
  - a) Member contributions will be increased from 9% to 9.25% of pay.
- 9. Effective October 1, 2011:
  - a) The benefit structure in effect on September 30, 2011 is frozen at midnight. All members will be vested in benefits accrued to date and payable under the terms and conditions of plan provisions then in effect. Except for members eligible to retire on September 30, 2011, effective October 1, 2011, all members are subject to a new benefit structure applicable to future service. None of the benefit changes will apply to members eligible to retire on September 30, 2011.
    - i. Under the benefit structure effective October 1, 2011 Average Final Compensation means the arithmetic average of earnings for the 60 highest consecutive months of the last 120 months of credited service prior to retirement, termination or death.
    - ii. Under the benefit structure effective October 1, 2011 earnings shall be the sum of the following amounts actually paid to a member: Salary, longevity pay and assignment pay. Earnings shall not include overtime pay, payments for accrued holiday time, payments for accrued blood time, annual cash-out payments for accrued vacation time, payments for accrued compensatory time, and payments for unused sick time or for unused vacation time which is paid upon retirement or termination.
    - iii. A member hired prior to October 1, 2011 with less than ten years of credited service as of September 30, 2011 and a member hired on or after October 1, 2011 may retire on the day he or she attains age 55 and completes ten years of creditable service or on the day he or she attains age 52 and competes 25 years of creditable service. A member with 10 or more years of creditable service as of September 30, 2011 shall retain his or her current normal retirement date.
    - iv. The monthly retirement benefit shall equal 2.0% of average monthly earnings times years of service earned on or after October 1, 2011. If the member retires before attaining age 62, an additional benefit equal to 0.5% of average monthly earnings times continuous service on and after October 1, 2011 shall be paid to age 62.
    - v. A member who does not enter the DROP prior to October 1, 2011 shall not be eligible to enter the DROP, unless the member was eligible to retire as of September 30, 2011.
    - vi. Members of the System shall contribute 9.25% of their earnings.

(CONTINUED)

- vii. There shall be no annual increase (COLA) in retirement benefits under the benefit structure effective October 1, 2011.
- viii. The supplemental pension distribution shall be payable only to retirees (and surviving spouses and other beneficiaries thereof) who reach their normal retirement or enter the DROP on or before September 30, 2011.

## 10. Effective October 1, 2012:

- a) The multiplier increased to 3.3% for service up to September 30, 2011 for vested members on September 30, 2011 and 3% for all members for service after September 30, 2011.
- b) The Planned Retirement Benefit was added retroactive to October 1, 2011.
- c) Employee contributions were reduced from 9.25% to 8% of pay effective the first full pay period on or after May 1, 2013.

## 11. Effective September 2015:

- a) Remove "And" language from the requirement of age of 52 and 25 years of service for a normal retirement for members not vested on September 30, 2011. Those officers would be eligible for normal retirement at the age 55 and the completion of 10 years of service or the completion of 25 years of credited service, regardless of age.
- b) Multiplier increasing to 3.3% for service up to September 30, 2011 for members not vested on September 30, 2011.
- c) Reformed Planned Retirement Benefit (RPRB).
  - i. Allow employees, upon entering Reformed Planned Retirement, to elect one of the following two (2) options. The election shall be irrevocable:
    - 1) While participating in Reformed Planned Retirement, contribute 8% of earnings as that term is defined in Section 33.126 of the City Code until termination of employment and upon termination continue to have the three options currently allowed under Planned Retirement and set forth in Section 33.128(G)(4) of the City Code; or
    - 2) While participating in Reformed Planned Retirement, contribute 0.5% of earnings as that term is defined in Section 33.126 of the City Code and upon termination only be provided with the first option set forth in Section 33.128(G)(4) of the City Code, which is taking a lump sum payment that would be valued based on the number of years the employee worked after electing to participate in Planned Retirement.
      - For employees who choose this option, any Plan earnings/losses calculated into the employee's lump sum payment shall be based on the Plan's actual investment rate of return.



- ii. An employee may enter Reformed Planned Retirement at any time on or after reaching his/her normal retirement date.
- iii. Employees currently in Planned Retirement will be given 60 days from the implementation of the Reformed Planned Retirement to make their election. If they elect the new option, they will receive a refund of their contribution into Planned Retirement (7.5%).
- iv. Members electing to participate in Reformed Planned Retirement shall not exceed 30 years of service with the City including any time participating in Planned Retirement, Reformed Planned Retirement or a combination of both.
- v. Participation in Planned Retirement, Reformed Planned Retirement or a combination of both shall be limited to 8 years for those with 10 or more years of service as of September 30, 2011 and 5 years for those with less than 10 years of creditable service as of September 30, 2011.
- d) If a member terminates with less than 10 years of service, the member will receive a refund of contributions without interest, instead of the current 3% interest.
- e) Police officers shall become members of the Retirement System and begin contributing into the Retirement System upon their hire (currently they begin to contribute upon completion of probation).

#### 12. Effective February 2019:

- a) A new benefit structure was implemented based on the following
  - i. Group 1 Restored Members Members currently employed who were hired on or before September 30, 2011 and will reach their normal retirement date (age 50 or 22 years of service) on or before September 30, 2020.
  - ii. Group 2 Restored Members Members currently employed who were hired on or before September 30, 2011 and will reach their normal retirement date (age 50 or 22 years of service) after September 30, 2020.
  - iii. Group 3 Members Members hired after September 30, 2011.
- b) Benefit structure for Group 1 and 2 Restored Members include:
  - i. Normal retirement is defined as the earlier of the following:
    - a. Age 50, or
    - b. Any age upon attainment of 22 years of service
  - ii. Monthly accrued benefit is equal to 3% of average monthly earnings multiplied by service to 20 years plus 4% multiplied by service over 20 years with a maximum of 80% of average monthly earnings. The full 80% is earned at 22 years of service (resulting in a 12% of earnings increase in benefit at the moment the member attains 22 years of service)
  - iii. Average Final Compensation equals the average of the highest three years of compensation prior to retirement or termination. Earnings include salary, overtime pay not to exceed 300 hours per year, longevity pay, assignment pay, payments for accrued holiday time, payments for accrued blood time, and payments for accrued compensatory time, but shall not include payments for unused sick time or for unused vacation time.



- iv. A member may enter the DROP upon attainment of normal retirement age for up to eight years. Any member who attained age 50 or 22 years of continuous service and who is not already participating in the reformed plan retirement option who wants to participate retroactively in the DROP plan, must submit his/her irrevocable written election/decision within 60 days to participate retroactively in the DROP starting on or after the date the member attained age 50 or 22 years of continuous service. Any member who was already participating in the reformed plan retirement option and who wants to change from the reformed planned retirement benefit to the DROP plan must submit his/her irrevocable written election/decision within 60 days starting on or after the date the member attained age 50 or 22 years of continuous service.
- v. Cost of Living Adjustments of 2% per annum will apply to entire benefit received by a member. Adjustments commence the later of the date the participant leaves the DROP and three years after the DROP entry date. For members who do not enter the DROP, the adjustments will commence three years after their date of retirement.
- vi. Only Group 1 Restored Members who are currently participating in the PRB and have 22 years of service as of February 20, 2019 are eligible for the supplemental distribution upon retirement.
- vii. Employee contributions are equal to 9.50% of pensionable earnings.
- c) Benefit structure for Group 3 Restored Members include:
  - i. Normal retirement is defined as the earlier of the following:
    - a. Age 55 with 10 years of service, or
    - b. Any age upon attainment of 22 years of service
  - ii. Monthly accrued benefit is equal to 3% of average monthly earnings multiplied by service to 21 years plus an additional 12% upon completion of 22 years of service. The maximum 75% is earned at 22 years of service.
  - iii. Average Final Earnings equals the average of the highest 60 consecutive months of the last 120 months of credited service prior to retirement or termination. Earnings shall include salary, longevity pay and assignment pay. Earnings shall not include overtime pay, payments for accrued holiday time, accrued blood time, annual "cash-out" payments for accrued vacation time, payments for accrued compensatory time and payments for unused sick time or for unused vacation time which is paid upon retirement or termination.
  - iv. A member may enter the Reformed Planned Retirement Benefit (RPRB) upon attainment of normal retirement age for up to eight years. During the period of participation in the RPRB, members will contribute 0.5% of pensionable earnings.
  - v. Members are not eligible for Cost of Living Adjustments.
  - vi. Employee contributions are equal to 9.50% of pensionable earnings.

<sup>\*</sup> Note: Plan changes that have first been reflected in this valuation are shown in bold print.